# ESTIMATING NET CHILD CARE PRICE ELASTICITIES OF PARTNERED WOMEN WITH PRE-SCHOOL CHILDREN USING A DISCRETE STRUCTURAL LABOUR SUPPLY-CHILD CARE MODEL

Xiaodong Gong and Robert Breunig

# **Treasury Working Paper**

**2012 — 01** 

[November 2012]

Xiaodong Gong was with the Australian Treasury when the main part of this work was undertaken. He is now with the National Centre for Social and Economic Modelling at the University of Canberra. Robert Breunig is with the Research School of Economics at the Australian National University and is a consultant at the Australian Treasury. The views expressed in this paper are those of the authors and do not necessarily reflect those of the Australian Treasury. We are grateful to Anthony King, Gordon Leslie and Rob Heferen for comments on an earlier draft of the paper. Guyonne Kalb and Stephan Whelan commented on a related paper and their insights are also reflected in this paper. We have further benefited from the comments of participants at three conferences where we presented this work in July 2011: the Econometric Society Australasia Meetings in Adelaide; the Australian Conference of Economists in Canberra, and the HILDA Survey '10th Anniversary' Research Conference in Melbourne. Any omissions and mistakes are the sole responsibility of the authors.

This paper uses unit record data from the Household, Income and Labour Dynamics in Australia (HILDA) Survey. The HILDA Project was initiated and is funded by the Australian Government Department of Families, Housing, Community Services and Indigenous Affairs (FaHCSIA) and is managed by the Melbourne Institute of Applied Economic and Social Research (Melbourne Institute). The findings and views reported in this paper, however, are those of the author and should not be attributed to either FaHCSIA or the Melbourne Institute.

© Commonwealth of Australia 2012

ISBN 978-0-642-74844-7

This publication is available for your use under a <u>Creative Commons Attribution 3.0 Australia</u> licence, with the exception of the Commonwealth Coat of Arms, the Treasury logo, photographs, images, signatures and where otherwise stated. The full licence terms are available from <a href="http://creativecommons.org/licenses/by/3.0/au/legalcode">http://creativecommons.org/licenses/by/3.0/au/legalcode</a>.



Use of Treasury material under a <u>Creative Commons Attribution 3.0 Australia</u> licence requires you to attribute the work (but not in any way that suggests that the Treasury endorses you or your use of the work).

#### Treasury material used 'as supplied'

Provided you have not modified or transformed Treasury material in any way including, for example, by changing the Treasury text; calculating percentage changes; graphing or charting data; or deriving new statistics from published Treasury statistics — then Treasury prefers the following attribution:

Source: The Australian Government the Treasury

Derivative material

If you have modified or transformed Treasury material, or derived new material from those of the Treasury in any way, then Treasury prefers the following attribution:

Based on The Australian Government the Treasury data

#### Use of the Coat of Arms

The terms under which the Coat of Arms can be used are set out on the It's an Honour website (see www.itsanhonour.gov.au)

#### Other Uses

Inquiries regarding this licence and any other use of this document are welcome at:

Manager Communications The Treasury Langton Crescent Parkes ACT 2600 Email: <u>medialiaison@treasury.gov.au</u>

## ABSTRACT

Abstract: The purpose of this paper is to improve our understanding of the relationship between child care price and women's labour supply. We specify and estimate a discrete, structural model of the joint household decision over women's labour supply and child care demand. Parents care about the well-being and development of their children and we capture this by including child care directly in household utility. Our model improves on previous papers in that we allow formal child care to be used for reasons other than freeing up time for mothers to work (such as child development) and we allow mothers' work hours to exceed formal child care hours. As informal and paternal care are important features of the data, this second relaxation of previous hour constraints is particularly important. We estimate the model using data from 2005 to 2007 from the Household Income and Labour Dynamics in Australia (HILDA) Survey. We find that on average a one percent increase in the net price of child care leads to a decrease in hours of labour provided by partnered women of 0.10 per cent and a decrease in the employment rate of 0.06 per cent. These estimates are statistically significant. Furthermore, we find that labour supply responses are larger for women with lower wages, less education, and lower income.

JEL Classification Numbers: C15; C35; J22.

Keywords: Child care demand; child care price; women's labour supply; elasticities; discrete choice model

Xiaodong Gong NATSEM, University of Canberra email: xiaodong.gong@natsem.canberra.edu.au tel: +61 (0)2 6201 2771

Robert Breunig Australian National University email: robert.breunig@anu.edu.au tel: +61 (0)2 6125 2148

## **EXECUTIVE SUMMARY**

- In this paper, we specify and estimate a model for partnered women's simultaneous decisions about how much to work and how much child care to use.
- The model is an improvement over previous research in that it allows for comparison of alternative policies which affect household budget constraints, such as policies which change child care costs, and also allows for analysis of the distributional effects of such policies.
- The model is realistic in that labour supply and child care decisions are treated jointly and both hours worked and hours of child care demanded are chosen from a small set of commonly observed values. Hours can not be adjusted in arbitrarily small amounts but must respect the real-life constraints of the labour market and slots typically offered by child care providers.
- The model includes constraints which require that children be cared for at all times by someone other than the mother while the mother is working. Such constraints are important to avoid bias in the estimated effects of child care prices.
- The paper improves the modelling of the relationship between hours of child care and mothers' working time in two important ways:
  - The model allows for the use of child care for purposes other than freeing up mothers' time to work. For example, child care may be used to improve children's development.

۷

- The model allows hours worked by the mother to exceed hours of formal child care, with the difference being made up by informal and/or paternal care. This relaxation of hours restrictions imposed in previous research is important in that we observe in the data that over thirty per cent of working mothers work more hours than the hours spent by their children in formal care.
- Both of these innovations are novel in the literature.
- We model and include effects of the personal tax system and major transfer payments including New Start Allowance, Parenting Payment Partnered, Family Tax Benefits, and Child Care Benefit.<sup>1</sup>
- The model is estimated using data from Waves 5 through 7 (2005-2007) of the 'in-confidence' version of the Household Income and Labour Dynamics in Australia (HILDA) Survey.
- The model is estimated for partnered women with pre-school children—that is children age five and under who are not attending school. This homogeneous sample reduces model bias from unobserved factors. This reduction in bias comes at a cost, however, as the results may not be applicable to other groups (partnered women

<sup>1</sup> In estimation of the model, we do not include fringe benefits tax which may be related to child care if it is received as part of a compensation package. We also do not include Child Care Rebate (CCR) which was introduced (as the then Child Care Tax Rebate) during our analysis period but which was initially paid to families with a long delay. We argue that the rebate, in its form at the time, would have had only a minor effect on families' decisions about child care; and in the prices we construct from the data provided by families it appears that they did not include the rebate in their calculations at that time.

with school-aged children or single parents of pre-school children, for example).

- We focus on the estimation of net price elasticities, which provide an estimate of how labour supply or child care demand changes for a change in the *net* price of child care. The gross price is the posted price at a child care centre. The net price is what families actually pay out of pocket after accounting for any subsidies or rebates. Economic theory tells us that net, not gross, prices should determine behaviour. Government policy in Australia is targeted at changing the actual out-of-pocket costs that families face (rather than, for example, fixing prices) and thus the net price elasticity is more appropriate for understanding the effect of policy. The gap between the net and gross price elasticities is not constant across the population because of the means testing of subsidies. Net price elasticities are thus more useful to study the distributional effects of policy.
  - We confirm the findings of Gong et al. (2010) that the labour supply behaviour of partnered women with young children responds (negatively) to child care price;
    - we find that a one per cent increase in the net price of child care for pre-school children leads to a decrease in hours worked by partnered women of 0.10 per cent. Such a price change leads to a decrease in the employment rate of 0.06 per cent. These estimates are statistically different from zero.
    - the analogous gross child care price elasticities are similar. A one per cent increase in the gross pre-school child care price

causes mothers' hours of work to decrease by 0.11 per cent and mothers' employment rate to decrease by 0.07 per cent.

- both labour supply and child care demand are more responsive in families with lower income, with less educated parents, and with lower female wages. Poorer families, for whom child care expenses may take up a larger fraction of the household budget, are thus more affected by child care price changes than wealthier families.
- Gong et al. (2010) found a gross child care price elasticity of employment of -0.29. The gross child care price elasticity from the approach of Gong et al. (2010) for the sub-group of pre-school children as considered in this paper is -0.15, which is not statistically different than the corresponding point estimate of -0.07 presented in this paper. The differences in the two papers can be explained by five factors:
  - : the two papers estimate different models;
  - : the two papers use different methods to calculate elasticities;
  - : the two papers use different samples;
  - : the price variable which is being changed in the elasticity calculation is different in the two papers; and
  - : we impose a quantity constraint, in this paper, that total child care hours (formal, informal and paternal) be at least as great as a mother's working hours which allows hours of

viii

formal child care to exceed hours worked by the mother. There was no such constraint imposed in the previous paper.

The last two points are the most important. Gong et al. (2010) look at the effect on women's labour supply of changing all child care prices whereas this paper only looks at changing the price of child care for pre-school children. Naturally changing more child care prices has a larger effect than changing fewer prices so it is not surprising that this paper reports a smaller elasticity. Regarding the quantity constraint, Duncan et al. (2001) showed that elasticities may be overestimated if quantity constraints are not taken into account.

# **CONTENTS**

1.	INTRODU	JCTION	ΠΟΝ1		
2.	MODEL AND ESTIMATION				
	2.1	The dis 2.1.1 2.1.2 2.1.3	crete choice model of labour supply and child care More realistic labour and child care markets Formal child care, informal child care, paternal care and mother's working hours Technical specification of the model	5 6	
	2.2	Estimat	ion	14	
	2.3	Simula	tions and the calculation of the net price elasticity	17	
3.	Дата17				
	3.1	Data so	ource and sample		
	3.2	Child c	are price	24	
4.	RESULT	S		27	
	4.1	Estimation results2		27	
	4.2	Simula	tion results	31	
		4.2.1	Labour supply elasticities	32	
		4.2.2	Relationship to previous results		
		4.2.3	Child care demand elasticities		
		4.2.4	Elasticities of subsamples	35	
5.	CONCLU	JSIONS		38	

# ESTIMATING NET CHILD CARE PRICE ELASTICITIES OF PARTNERED WOMEN WITH PRE-SCHOOL CHILDREN USING A DISCRETE STRUCTURAL LABOUR SUPPLY-CHILD CARE MODEL

#### Xiaodong Gong and Robert Breunig

## 1. INTRODUCTION

The purpose of this paper is to increase our understanding of the relationship between the price of child care and the labour supply behaviour of partnered women. Many governments, including Australia, subsidise child care to encourage female labour force participation and also to promote child development. A large part of the effectiveness of these subsidies thus depends crucially upon the labour supply responsiveness of women to child care costs. In this paper we build a model that can be used to understand and compare the labour supply effects of alternative tax and subsidy policies which affect child care prices.

In a previous paper, Gong et al. (2010) showed that there is a negative relationship between child care price and partnered women's labour supply. They showed that measurement error in child care price is a problem and they addressed the problem by constructing local area prices using detailed, child-level data. However, they used a linear labour supply model which does not correspond to the actual work choices which partnered women face. They also estimate their model in a way that embeds the current tax system and child care subsidy policies making the model inappropriate to use for evaluation of alternative policies. In this paper, we use their improved method of price construction but address these two limitations through a more realistic labour market model combined with an approach which can be used to evaluate competing policy proposals.

In this paper we focus on the estimation of the net price elasticity, which measures how labour supply or child care demand changes for a change in the *net* price of child care. Gong et al. (2010) only provided estimates of gross price elasticities. The gross price is the posted price at a child care centre. The net price is what families actually pay out of pocket after accounting for any subsidies or rebates. It is this latter price that economic theory tells us should determine behaviour. Government policy on the cost of child care in Australia is targeted at changing the actual out-of-pocket child care costs that families face (rather than, for example, fixing prices) and thus the net price elasticity is more appropriate for understanding the effect of policy. It is important to note that the gap between the net and gross price elasticities is not constant across the population because of the means testing of subsidies. For some demographic groups, net and gross price elasticities may be quite similar whereas for others they may be quite different. Since we also care about the distributional effects of policy, this provides another argument for the importance of net price elasticities.

In order to estimate these net price elasticities, we specify and directly estimate the household's utility function. In this respect, our paper is similar to those of Blau and Robins (1988); Ribar (1992, 1995); Blau and Hagy (1998); Duncan et al. (2001); and Kornstad and Thoresen (2006, 2007). We construct and estimate a joint discrete structural model of labour supply and child care demand for partnered women with pre-school children.<sup>2</sup> We focus on mothers with pre-school children because they are the group for whom the relationship between labour supply and child care is strongest. We assume that women choose work hours and hours of formal child care from a small set of realistic values which reflect typical work hour patterns and typical time slots which are available through child care providers. The framework may be used to estimate the effects of policy changes which affect the household budget constraint, such as child care price subsidies, wage subsidies or cash transfers.

Our paper offers two important methodological innovations. First, to the best of our knowledge, this is the first paper that explicitly includes child care as an argument of the utility function of similar discrete choice models. Previous papers have incorporated child care into such models in very restrictive ways. Kalb and Doiron (2005) included child care costs in the budget constraint of a standard discrete labour supply model but child care did not enter the utility function. Kornstad and Thoresen (2006, 2007) allowed the possible labour supply choices to depend upon mode of child care but restricted the utility function to depend only upon leisure and consumption. Since parents derive utility from the well-being of their children and since child care can be an input into children's educational development, it is important to allow child care to enter the utility function.

Second, our modelling of the relationship between hours worked by the mother and hours of child care improves upon the previous literature by allowing *formal* 

<sup>2</sup> In this paper, partnered women with young children include married women and women in de facto relationships. These women are also referred to as `mothers' and their spouses/partners are referred to as `fathers'.

child care to be used for reasons other than allowing the mother to work and by accounting for the role of informal and paternal care in freeing up time for mothers to work. Children must be cared for at all times. Duncan et al. (2001) showed that it is important to constrain the number of child care hours to be at least as large as the hours of labour supplied by the mother. They showed that failure to do so can bias child care price effects. But Duncan et al. (2001) then constrained the number of *paid* (or *formal*) child care hours to be greater than the number of hours worked by the mother, ignoring the possible contribution of paternal and informal care. Kornstad and Thoresen (2006, 2007) also impose an hours constraint, specifically that the mother's work hours must be exactly equal to paid child care hours. In our view, this is too restrictive. We observe in the data (see below) that over thirty per cent of households use *less* hours of formal child care than the number of hours worked by the mothers. This clearly violates the constraints imposed by Duncan et al. (2001) or Kornstad and Thoresen (2006, 2007). Our model requires that the number of total child care hours (formal, informal and paternal) be at least as large as the number of hours worked by the mother. Formal child care hours may be greater or smaller than hours worked by the mother. Thus, our approach improves on both of these previous attempts to model quantity constraints.

The rest of the paper is organised as follows. In the next section (Section 2) we discuss the model, the estimation method, and the simulation approach we use to estimate elasticities. Section 3 describes the data. In Section 4, we present the estimation results of the model coefficients and the elasticities simulated from those estimates. This includes discussion of the relationship between the results in this paper and earlier results. Section 5 concludes.

## 2. MODEL AND ESTIMATION

#### 2.1 The discrete choice model of labour supply and child care

We estimate a discrete, structural model of the joint decision regarding hours of labour supplied by partnered women and household-level child care demand for families with pre-school children. The model assumes that households maximise their utility. Households get utility from consumption, leisure, and child development. Households choose hours of work by the mother, taking into account the trade-off between additional consumption which is made possible by working more hours but reduced leisure and time with children. Hours of formal child care are chosen to maximise child development and to free up the mother's time for work, but must be paid for at the market rate. We first discuss two important innovations in our paper: restricting the set of possible hours of work and child care to more realistically reflect labour market and child care and hours of paternal and informal care. We then discuss the technical implementation of our model.

#### 2.1.1 More realistic labour and child care markets

The theoretical framework in this paper assumes that the decision about whether or not to work and how many hours to work for partnered women is made simultaneously with the decision of whether or not to use child care and how much child care to use. Blau and Robins (1988); Blau and Hagy (1998); and Connelly (1992) pioneered this approach, but these early papers assumed that hours worked and hours of child care demanded adjusted exactly to families' desires. For example, a partnered woman could choose to work 36 hours and if a small change in circumstances made it preferable for her to work 36.5 hours, she could adjust her labour supply exactly.

Our model is based on the standard discrete neo-classic labour supply model first developed by Van Soest (1995), but extended to include maternal child care as an explicit argument of the household utility function and to define the budget constraint over a small, discrete set of possible working hours and formal child care hours rather than over working hours alone. For example, an individual may choose to work 35 or 40 hours, but not a value in between these two points. (In practice, as described below, we allow eight different possibilities for working hours and six different possibilities for formal child care hours.) Families pick the combination of mother's working hours and formal child care that maximises their well-being from this set of 48 possible combinations of hours worked and hours of child care demanded. Kornstad and Thoresen (2007) estimate a similar model in that households are constrained in their choice of work and child care hours to a discrete set of points. However, our paper differs in the treatment of the relationship between formal child care and hours worked by the mother, as described below.

# 2.1.2 Formal child care, informal child care, paternal care and mother's working hours In our model, we assume the following:

(1) During waking hours, children are cared for in one of four possible ways: by the mother; by the father; in a paid, formal child care setting; or in an informal child care setting. This last category will include care by other relatives or friends and may be paid or unpaid.

- (2) In our model, we combine the father's time caring for children with informal care. This is partially driven by data restrictions. We do not observe hours or price of informal care. Nor do we observe hours of care by the father. In our model of the time allocation for mothers and children, therefore, these two types of care appear interchangeable. The model does allow for fathers to spend time taking care of children and allows the amount of time which fathers spend taking care of children to vary across households, but this care is not explicitly modelled.
- (3) We assume that fathers' hours worked do not respond to changes in the price of formal child care or to mothers' wages. This is assumed for tractability of the model but also corresponds to evidence that mothers still bear a disproportionate share of time in taking care of children (Sayer, 2005; Kalenkoski et al., 2005). Kalenkoski et al. (2005) also confirmed a common finding that while women's market work responds to the presence of children, men's market work does not. Kimmel and Connelly (2007) modelled women's time spent in a variety of activities including home production and childcare and similarly treated fathers' behaviour as fixed.
- (4) The household may choose to use formal child care regardless of whether the mother is at work or not. Formal care may exceed mother's working hours and may be used for purposes such as child development or freeing up time for the mother for activities other than paid work.
- (5) We impose the restriction that total child care hours are at least as great as the hours of paid work by the mother and model informal and paternal child care as the difference between mother's working hours and

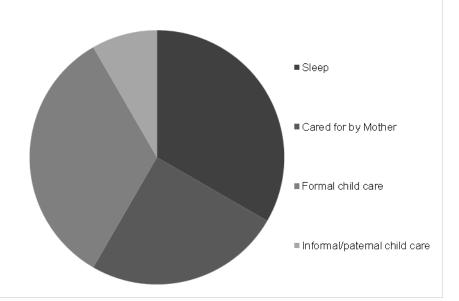
formal child care hours. If formal child care hours equal or exceed mother's working hours, we assume that informal and paternal child care are zero. Otherwise, we set combined paternal and informal child care equal to mother's hours worked less hours in formal child care.<sup>3</sup> Families will face different costs and benefits of informal care depending upon the proximity of grandparents or other relatives or the presence of other potential care-takers at home and we account for this in the model. Our approach is an improvement over Duncan et al. (2001) and Kornstad and Thoresen (2007) who assume, unrealistically, that formal child care hours must be greater than or equal to mother's hours of work. In our data, see below, about one-third of households report formal child care exceeding mother's working hours.

Figure 1 presents the household's decision over the allocation of the child's time. Sleep (the darkest shaded area) is treated as fixed and the family decides over the allocation of the remaining parts--how to split the remaining time into care by the mother, formal child care and informal/paternal child care.

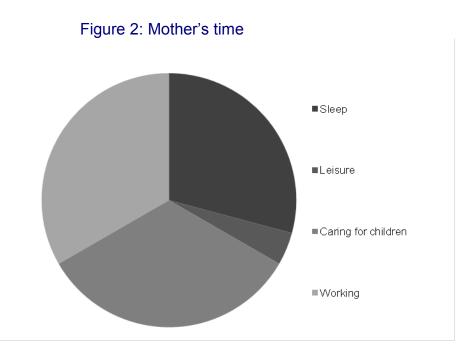
Figure 2 presents the mother's time allocation. After sleeping time, which is treated as fixed, mother's remaining time (the three most lightly shaded sections of Figure 2) is allocated between working, taking care of children, and leisure. Two `adding-up' constraints implied from (1) - (4) above must hold:

<sup>3</sup> An alternative approach would be to use reported hours of informal care and to simultaneously model demand for formal and informal care alongside mother's labour supply. One immediate problem is that there is no information on price for informal care (in our data, only 10 per cent report paying for informal child care) even though families may incur non-pecuniary costs.

- Mother's time taking care of child = child's time being taken care of by mother
- Child's time in informal/paternal care = mother's working hours child's time in formal care (or zero if this is negative)







We further assume that, for mothers with both pre-school and school-aged children, the primary consideration of the mother when she makes her labour supply and child care usage decisions is the well-being of the pre-school child(ren). That is, we assume that when school-aged children are present together with pre-school children in the same household, child care of the school-aged children outside school hours is assumed to mirror that of the pre-school children. Again, this is for tractability. For example, if formal hours of child care for the pre-school child are 40 and the school-age child is in school 30 hours per week then we assume that the school-age child is in before- and/or after-school care for 10 (40 less 30) hours per week. We test this assumption in two ways. First, we replace this assumption with an assumption that formal child care of school-aged children is fixed and does not enter the utility function. Secondly, we estimate the model using households with pre-school children only. We present these results in the Appendix and discuss them in section 4.2.3.

#### 2.1.3 Technical specification of the model

The household is assumed to maximise a trans-log utility function by choosing consumption *y* mother's working hours *h* and formal child care hours  $c_{fi}$  of each of her *K* children (indexed by *i*) from a set of discrete options:

$$\underset{y,h,c_{f1},\ldots,c_{fK}}{Max} U(v) = v'Av + b'v, \quad v \equiv (\log y, \log l_m, \log c_m)'$$
(1)

s.t. 
$$y \le \tau(y_0 + wh, X) - \sum_{i=1}^{K} \varphi(p_i c_{fi}, X).$$
 (2)

*y* is general consumption net of child care costs which is determined through the budget constraint (2) by asset income and father's income (both captured in

 $y_0$ ), the mother's wage (*w*) and working hours, and the tax and transfer system which is captured by the function  $\tau$  and which depends upon household characteristics, *X*.<sup>4</sup> The function  $\varphi$  captures child care subsidies which depend upon child care costs (price, which may vary by the age of the child,  $p_i$  multiplied by usage) and household characteristics. In addition to requiring that formal care of school-aged children be determined by the care needs of the pre-school children as described in 2.1.2 above, we also assume that all pre-school children use the same amount of formal care and pay the same price. This can be alternatively viewed as allowing differences in hours and price of care for pre-school children, but modelling the family's average demand.

 $l_m$  is the leisure of the mother which is specified as the difference between her time endowment ( $T_m$ ) and time spent either working or caring for children as in Figure 2 above

$$l_m = T_m - h - c_m, \tag{3}$$

 $c_m$  is the time spent on maternal care which is specified as

$$c_m = \min\{T_c - h, T_c - c_f\},$$
(4)

where  $T_c$  is the time during which children need to be cared for either by the mother, by the father, through the formal market or informally.  $T_c$  represents the three most lightly shaded sections of Figure 1.

The parameters of the utility function are summarised in *A*, a symmetric  $3 \times 3$  parameter matrix with entries  $A_{ij}$ , (i, j = 1, 2, 3), and  $b = (b_1, b_2, b_3)'$ , a vector

In *τ* , we include Newstart Allowance (NSA), Parenting Payment Partnered (PPP), Family Tax Benefits A and B, together with personal income tax, Medicare levy, and Low Income Tax Offset (LITO). Tables 2 and 3 list the variables that are contained in X.

with three parameters.  $b_1$  is a constant, but  $b_2$  and  $b_3$  are specified to allow both observed and unobserved individual and household characteristics to affect utility:

$$b_{k} = \sum_{s=1}^{s_{k}} \beta_{ks} x_{s}^{k} + \varepsilon^{p_{k}}, \ (k=2,3)$$
(5)

where  $\mathbf{x}_s^k$  are exogenous characteristics including the age of the mother and the children, number of children in each age group, and other characteristics that describe the family composition such as the presence of extra female adults. In the case of multiple children, maternal child care is measured as the average number of maternal care hours for all pre-school children in the household and the impact of the number of children on utility is through  $b_3$ . That is, the number of children affects the marginal utility of maternal care by shifting  $b_3$ . (This explains why  $b_2 \neq b_3$  in equation (5) above. The k subscript on S allows for different characteristics to enter the two equations.) Moreover, the potential impact of informal child care is also allowed for by the inclusion of a dummy in  $b_3$  equal to one if  $h > c_f$ . This dummy controls for which condition in equation (4) determines maternal child care (as calculated by our residual measure of informal child care usage). The error terms  $\varepsilon^{p_1}$  may be interpreted as random preferences due to unobserved characteristics.

Working hours and formal child care hours may take the following values:

$$h \in \{0, 8, 16, 24, 32, 40, 48, 56\},\tag{6}$$

and

$$c_{fi} \in \{0, 10, 20, 30, 40, 50\},\tag{7}$$

These can be chosen in any of the possible 48 combinations, allowing a wide range of part-time and half-day possibilities for both work and formal care.

To estimate the model, we add random disturbances  $\mu_j$  (as in Van Soest, 1995) to each alternative in the choice set, as in the multinomial logit model (Maddala, 1983):

$$U_{j} = U_{j}(y_{j}, l_{mj}, c_{mj}) + \mu_{j} \ (j = 0, ..., 48)$$
(8)

where  $\mu_j$ 's are independently and identically distributed with a type I extreme value distribution, and are independent of all observable and unoberservable terms in the model.

The mother chooses alternative j if it is the alternative (out of  $m^*g=48$ ) from which she derives the most utility, i.e. if  $U_j$  is the largest among all the alternatives. Conditional upon  $\varepsilon^{p_k}$ , X, and w, the probability that j is chosen is

$$\Pr[U_{j} \ge U_{i}, \text{ for all } i] = \frac{\exp(U(y_{j}, l_{mj}, c_{mj}))}{\sum_{i=1}^{m*g} \exp(U(y_{i}, l_{mi}, c_{mi}))}.$$
(9)

To predict the wage rates of non-workers and workers whose wages are missing in the data and to allow for correlation between wage rates and unobserved utility preferences ( $\varepsilon^{p_k}$ ), a wage equation is simultaneously estimated with (1) and specified as a standard Mincer wage equation:

$$\log w = \pi' z + \varepsilon^w \tag{10}$$

where z is a vector of individual characteristics of the mother. Her education level, current area of residence measured by capital city and state, and a variable equal to one if the mother lived with both of her parents when she was 14 (to

capture stability while growing up) are included in the wage equation but not in the utility function and serve the role of exclusion restrictions.  $\pi$  is a vector of parameters to be estimated.  $\varepsilon^w$  is an unobserved term, assumed to be normally distributed with mean zero, independent of z, but is allowed to be correlated with  $\varepsilon^{p_k}$ .

As in similar models (for example, Gong and Van Soest, 2002), unobserved fixed benefit of not working (*FB*) is added to the income at zero hours of work. Thus the utility of all alternatives at zero hours of work are replaced by  $U(y_0 + FB, l_{m0}c_m)$ . *FB* is specified as

$$FB = \delta' t \tag{11}$$

where *t* is a vector of exogenous variables (which are listed in Table 2) and  $\delta$  is a vector of parameters. Positive fixed benefits increase the probability of not working by increasing the utility of non-participation. They can be interpreted equally as fixed costs associated with working.

## 2.2 Estimation

If all the wages were observed and there were no unobserved preferences, the model could be estimated by maximum likelihood with the likelihood contribution given by Equation (9). With unobserved wages, the wage Equation (10) also needs to be estimated. This is done simultaneously with the joint labour supply-child care model. With the presence of unobserved preferences in leisure and maternal child care, maximum likelihood estimation would require evaluation of the three-dimensional integral defined over the distribution of the error terms  $\varepsilon^w$ ,  $\varepsilon^{p_2}$ , and  $\varepsilon^{p_3}$ . Numerical integration in more than two dimensions can be difficult to solve.

We use Simulated Maximum Likelihood (SML) to avoid this multi-dimensional numerical integration. Denoting the probability of working  $h_j$  hours and using  $c_j$  hours of formal child care conditional on  $\varepsilon^{p_2}$ ,  $\varepsilon^{p_3}$ , and wage rate<sup>5</sup> by

$$\Pr\left[h=h_{j},c_{f}=c_{j}\mid w,\varepsilon^{p_{2}},\varepsilon^{p_{3}}\right] (j=1,...,48),$$
(12)

The exact likelihood contribution for someone observed to work  $h_0$  and use  $c_0$  hours of formal child care with observed gross wage rate  $w_0$  is then given by

$$L = \iint \Pr[h = h_0, c_f = c_0 \mid w_0, \varepsilon^{p_2}, \varepsilon^{p_3}] f_1(\varepsilon^{p_2} \mid w_0) f_2(\varepsilon^{p_3} \mid w_0) d\varepsilon^{p_2} d\varepsilon^{p_3} f(w_0),$$
(13)

Or, if the wage rate is not observed, the exact likelihood contribution is

$$L = \iiint \Pr[h = h_0, c_f = c_0 \mid w, \varepsilon^{p_2}, \varepsilon^{p_3}] f_1(\varepsilon^{p_2} \mid w) f_2(\varepsilon^{p_3} \mid w) f(w) d\varepsilon^{p_2} d\varepsilon^{p_3} dw,$$
(14)

where  $f_k(\cdot | w)$  (k=1,2) are the conditional density functions of  $\varepsilon^{p_k}$  given w, and f(w) is the density of the wage rate (or of  $\varepsilon^w$ ). The three error terms  $\varepsilon^w$ ,  $\varepsilon^{p_2}$ , and  $\varepsilon^{p_3}$  are specified to follow a joint normal distribution of which the parameters are to be estimated:

$$\begin{pmatrix} \varepsilon^{w} \\ \varepsilon^{p_{2}} \\ \varepsilon^{p_{3}} \end{pmatrix} \sim N(0, \Sigma), \text{ where } \Sigma = \begin{pmatrix} \sigma_{w}^{2} & \sigma_{wp_{2}} & \sigma_{wp_{3}} \\ \sigma_{wp_{2}} & \sigma_{p_{2}}^{2} & 0 \\ \sigma_{wp_{3}} & 0 & \sigma_{p_{3}}^{2} \end{pmatrix}$$
(15)

The numerical multi-dimensional integral is approximated by a simulated mean: for each individual, we take R draws from the distribution of the error terms

<sup>5</sup> Throughout, we condition on earnings of the husband, other non-labour income, child care price, and other exogenous explanatory variables. These are suppressed in our notation.

( $\varepsilon^{w}$ ,  $\varepsilon^{p_2}$ , and  $\varepsilon^{p_3}$ ) and compute the average of the *R* likelihood values conditional on these draws. The integral Equation (13) is thus approximated by

$$L = \frac{1}{R} \sum_{r=1}^{R} \Pr[h = h_0, c_f = c_0 | w_0, \varepsilon_r^{p_2}, \varepsilon_r^{p_3}] f(w_0),$$

And Equation (14) is replaced by

$$L = \frac{1}{R} \sum_{r=1}^{R} \Pr[h = h_0, c_f = c_0 | w_r, \varepsilon_r^{p_2}, \varepsilon_r^{p_3}],$$

where  $\log w_r = \pi' z + \varepsilon_r^w$  and  $(\varepsilon_r^w, \varepsilon_r^{p_2}, \varepsilon_r^{p_3})$  (r = 1,...,R) are based upon draws from the distribution of  $(\varepsilon^w, \varepsilon^{p_2}, \varepsilon^{p_3})$ .

The draws are taken from Halton sequences using the procedure described in Train (2003). The estimator resulting from random independent draws is inconsistent for fixed *R*, but will be consistent as *R* tends to infinity with the number of observations of the sample.<sup>6</sup> Many studies (see for example, Morokoff and Caflisch, 1995, Sloan and Wozniakowski, 1998, Bhat, 2001, Train, 2003, Sandor and Train, 2004) show that using 'quasi-random' draws which are designed to provide better coverage than independent draws, simulation can be more efficient in terms of reduced simulation errors for a given number of draws. In particular, Bhat (2001), Train (2003), and Sandor and Train (2004) all tested Halton sequences for mixed logit models and found their use to be superior to random, independent draws.

<sup>6</sup> If  $\sqrt{n}/R \rightarrow 0$  and with independent drawings across observations, the method is asymptotically equivalent to maximum likelihood (see Lee, 1992, or Gourieroux and Monfort, 1993 for references).

#### **2.3** Simulations and the calculation of the net price elasticity

Labour supply and child care demand behaviour of households may be described by their corresponding elasticities. Due to the complexity of the model, simulation is needed to derive elasticities and to estimate policy effects. When calculating the elasticities, hours of work and child care are calculated as 'expected hours', that is computed as a probability weighted sum of hours over all possible values which hours can take. Wage, gross child care price, and income elasticities for each observation are derived by increasing all wage rates, gross child care price, or other incomes by 1 per cent and calculating the percentage change of average expected hours or average expected employment rate. The net child care price elasticity is calculated as the ratio between the gross price elasticity and the percentage change in the net child care price corresponding to a 1 per cent change in the gross child care price. From these, we calculate the average elasticities for the whole sample and for selected subsamples of interest. The standard errors of these average elasticities are obtained using Monte Carlo methods by repeating the simulation 100 times with parameter estimates of the model drawn from their estimated distributions.

## **3.** Dата

#### **3.1** Data source and sample

Data are drawn from waves five, six, and seven of the `in-confidence' version of the Household, Income and Labour Dynamics in Australia (HILDA) Survey which cover the period 2005 - 2007. The HILDA Survey is an annual panel

survey of Australian households which was begun in 2001.<sup>7</sup> There are approximately 7,000 households and 13,000 individuals who respond in each wave. The choice of data is based upon four considerations.

Firstly, and most importantly, the HILDA survey data from wave five onwards collected child care usage data separately by child. It also collected data on hours of child care used to support paid employment and hours of child care used for other reasons such as freeing up time for mothers or for educational reasons. In the first four waves, data was more aggregated within the household.

Secondly, we choose to pool across three waves of data to achieve a sufficiently large sample size. This is important in the construction of our local average child care price, described in detail in section 3.2 below.

Thirdly, there were no major changes to the Child Care Benefit (CCB) scheme during this period. One potential complication, however, is the introduction of the Child Care Tax Rebate (CCTR), now called Child Care Rebate (CCR), which was announced at the beginning of our sample period. In its initial form, this rebate was paid with a two-year lag after child care expenses were incurred and its coverage was limited; being only available as an offset against tax paid. Even though access to the rebate was eased from July 2007, with the two-year lag reduced to one year and the rebate extended to non-taxpayers, it remains the case that over the period of the estimation data there was a considerable lag between the incurring of child care expenses and the receipt of any rebate.

<sup>7</sup> See Watson and Wooden (2002) for more details.

We decided not to include the rebate in constructing the child care price variable and to not include CCTR in construction of our model. The decision to not include the rebate in the price is supported by comparing the 2005-07 data on net child care expenses reported by households in our survey data to average prices from administrative data. The best match to the administrative data is generated by assuming that respondents take account of CCB, but not the rebate, in their calculation of net child care expenses. The decision to not include CCTR in construction of our model is because it would not have recognised the lag at the time between the decision to use child care and payment which would be expected to have weakened the incentive effect of the rebate and diluted the labour supply response. The suggestion is that people at that time would have only partly, if at all, factored an entitlement to the rebate (payable at some time in the future) into their child care and labour supply decisions.

Ignoring CCTR in our model estimation does not mean that we think that there were no labour supply effects of CCTR at that time. Rather, it is our judgment that it is more realistic to assume that the rebate had no impact, than to assume that it had full impact. The truth, of course, will lie somewhere between these extremes, though in our view it is likely to have been closer to the no impact assumption.

The complexity of the model and the non-linearity of the budget constraint make it impossible to say with confidence the way in which this might bias our results. Our intuition is that ignoring the rebate may lead us to somewhat overstate the labour supply responses, particularly for higher-income households. Any effect is likely to be small. This exclusion of CCTR from the model estimation does not limit the ability or the appropriateness of the model for analysing policies such as the current CCR. There are two reasons for this. First, since the model is estimating underlying parameters of the utility function which are not dependent on the specific policy settings which are in place during the sample period, the model is still valid for studying any personal tax and transfer policy related to child care and labour supply including rebates. Second, CCR nowadays is quite different from its initial CCTR form. Since the period of the estimation data (2005 to 2007), the rebate has been increased from 30 to 50 per cent of out-of-pocket expenses, the maximum value of the rebate has been increased substantially, and the lag between the incurring of expenses and payment of the rebate has been further reduced. CCR in its current form would be expected to have a far stronger impact on child care and labour supply decisions than did its predecessor.

A final consideration which favours this choice of sample period is that the Australian Bureau of Statistics (2010) created a gross child care price index from 2005, which we use to make the price comparable across waves.<sup>8</sup>

We focus on the labour supply of partnered mothers with at least one pre-school child and the demand for formal child care in these households. In waves 5 through 7 of the HILDA survey there are 20,342 observations on 7,741 women. Once we remove women from the sample who are neither married nor in

<sup>8</sup> For an explanation of the difference between the gross and net child care price indexes, see 'Child Care Time Series Table' in 'Appendix Child Care Services in the CPI. Treatment of Child Care Services in the Australian Consumer Price Index (CPI)' in Australian Bureau of Statistics, 2010. Available on-line at http://www.abs.gov.au/Ausstats/ abs@.nsf/Previousproducts/6401.0Appendix1Sep%202010?opendocument&tabname=Not es&prodno=6401.0&issue=Sep%202010&num=&view=. (Last viewed 20 July 2011.)

defacto relationships, there are 12,109 observations on 4,754 women. Excluding those families with no pre-school children further reduces the sample to 2,601 observations on 1,198 women. Pre-school children are defined as children age five and under who are not attending school. We exclude a further 131 observations on 92 women who live in multiple-family households and 219 observations on 156 women who are studying full-time. This leaves us with an estimation sample of 2,251 observations on 1,069 women across the three waves. After discarding observations with missing values for any variables used in our model (excepting wage), the sample consists of 2,023 observations on 978 partnered mothers with at least one pre-school child.

Note that households with school-aged children, but without pre-school children, are omitted from our analysis sample. Our rationale for this is that the labour supply and child care issues faced by those households may be quite different from those with pre-school children. Importantly, school-aged children attend school for around 30 hours per week, which makes their need for maternal or non-maternal child care much less than that of younger children. This sample of households with pre-school children, for these reasons, will be a more homogeneous sample which should reduce the influence of unobserved preferences on observed outcomes. This sample homogeneity allows for a simpler model and provides a reduction in bias.

We present sample statistics in the second column of Table 1. In the third column of Table 1 we present the sample statistics for a sub-sample of 1,159 mothers of pre-school children in households in which there are no school-aged children present. This sub-sample is used for sensitivity analysis as described below. From the second column of Table 1, about 43 per cent of households with pre-school children use formal child care. Hours spent in child

care for the pre-school children are about 18 hours per week. About 56 per cent of the mothers were employed and the average working mother works 25 hours per week at an hourly wage of \$25 (at the June 2005 price level). The characteristics of the mothers in the sub-sample are broadly similar to those of the whole sample except they are younger and slightly better educated.

Many households use less formal child care than the mother's hours of work. To see how mothers' working hours and formal child care hours are related, Figure 3 presents the distribution of the difference between the two. Figure 3 shows that in about more than thirty per cent of households with pre-school children, the average reported hours of formal child care per pre-school child are less than the mothers' reported hours of work. This indicates that the quantity constraint (that formal child care hours are greater than or equal to hours worked by the mother) imposed by Duncan et al. (2001) and Kornstad and Thoresen (2007) is probably too restrictive.

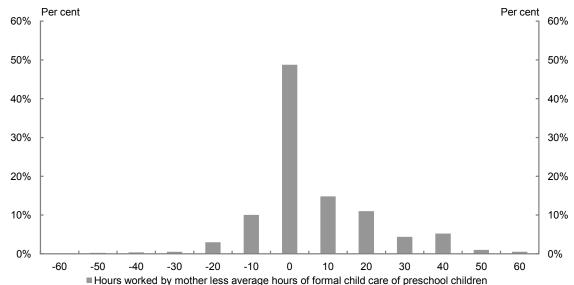
Variables	Partnered mothers with at least one pre-school child	Partnered mothers with pre-school children but with no school-aged children
Hours worked per week (for those mothers who are working)	24.8 (13.7)	25.6 (13.5)
Employment rate (mothers)	0.56	0.60
Average hours of formal child care (per child) for children using formal care	18.8 (12.9)	19.0 (13.2)
Proportion of families using formal care	0.43	0.45
Hourly wage rate of the mother (at June 2005 price)	25.3 (22.5)	26.6 (22.1)
Weekly household income from father's earnings and unearned private income	1238 (1242)	1305 (1289)
Median hourly child care price (at June 2005 price)	4.67 (0.92)	4.73 (0.98)
Age of the mother	32.9 (5.9)	31.8 (5.8)
Dummy variables for highest level of education received		
Mother received higher education	0.34	0.41
Mother received vocational education	0.25	0.24
Mother finished Year 12 only	0.21	0.21
Mother did not finish Year 12	0.21	0.14
Father received higher education	0.27	0.30

#### Table 1 Sample statistics: mean values. Pooled data from 2005 - 2007

# Table 1 Sample statistics: mean values. Pooled data from 2005 — 2007 (continued)

Variables	Partnered mothers with at least one pre-school child	Partnered mothers with pre-school children but with no school-aged childrer
Father received vocational education	0.42	0.40
Father finished Year 12 only	0.14	0.16
Father did not finish Year 12	0.17	0.14
Dummy, mother did not live with both parents at the age of 14	0.22	0.22
Dummy, equals one if the mother was not born in Australia, but was educated in Australia	0.14	0.15
Dummy, equals one if the mother was educated and born outside of Australia	0.05	0.06
Dummy, the mother speaks a language other than English	0.12	0.11
Dummy, the mother is Aboriginal or and Torres Strait Islander	0.02	0.02
Dummy, equals one if mother and the father both educated in Australia and both born outside of Australia.	0.19	0.20
Dummy, equals one the mother and the father are both born and educated outside of Australia	0.10	0.08
Number of children aged 0 to 4	1.3 (0.6)	1.4 (0.6)
Number of children aged 5 to 12	.60 (0.8)	-
Number of children aged 13 to 15	.09 (0.3)	0.05 (0.25)
Age of the youngest child	1.5(1.5)	1.1 (1.2)
Dummy, presence of female adult in the household other than the mother	0.03	0.03
Dummy, presence of children older than 12 in the household	0.87	0.78
Mean age of children	1.9 (1.4)	1.5 (1.2)
Dummy variables equal to one if current state of residence is		
NSW	0.28	0.27
	0.25	0.26
SA	0.08	0.07
WA	0.10	0.11
TAS	0.03	0.02
NT	0.01	0.01
ACT	0.03	0.03
% of child care staff with teaching experience (state average)	15.7% (4.4%)	15.7% (4.4%)
% of child care staff with teaching qualification (state average)	66.9% (5.0%)	66.9% (5.0%)
Observations (number of partnered mothers)	2,023	1,159

Note: Standard deviations are in the parentheses.



# Figure 3 Hours worked by mothers less average formal child care hours of pre-school children

## 3.2 Child care price

Gong et al. (2010) show that measurement error in the child care price can have large effects on results in labour supply and child care demand models. In this paper, we follow their method to construct the child care price. The model is designed to evaluate how families respond to changes in child care price in terms of their demand for child care and mothers' labour supply. We thus need a price that reflects a `typical' amount that a household will have to pay if they choose to increase hours of formal child care (or an amount they will save if they decrease formal hours of child care).

There are two problems that arise. The first is that we need a child care price that applies to families who are not currently using any child care. As price changes, these families may begin to use child care and we need a price to evaluate this possibility.

When families purchase child care they are purchasing a bundle of attributes. They are paying the cost of having their children cared for at some basic standard. But they are also paying, perhaps at additional cost, for other attributes such as quality and location. This quality component which makes up part of the observed price that is being paid by families who already use child care creates a modelling problem. The family's choice of how much quality to purchase (that is the choice of what child care price to pay) is likely to be correlated with unobservable components in the utility function and in the labour supply equation. This correlation between actual price paid and unobservable effects creates bias in estimated coefficients and elasticities.

To solve both of these problems, we calculate a local average (median<sup>9</sup>) price for each Labour Force Survey Region (LFSR)<sup>10</sup> in Australia. We apply this price to families that do not currently use child care and to families that currently use child care. In this way, the component that is specific to families' current choice of child care is at least partly 'averaged out'.

The `in-confidence' version of HILDA allows us to implement this solution as it contains information on the postcode in which respondents live. This version of HILDA also provides child care usage by age groupings of children, gross family income, child and family characteristics, and eligibility rules for Child Care Benefit. We construct separate prices for pre-school and school-aged children.

In the HILDA survey, we have the number of hours  $h_{kht}$  spent in child care for each child (*k*) in the household (*h*) for each of three types of child care (*t*)--long day care, family day care, and other formal paid care.<sup>11</sup> Households in the data

<sup>9</sup> We use the median since it is less vulnerable to outliers than the mean.

<sup>10</sup> Labour Force Survey Regions are described in ABS, 2005.

<sup>11</sup> This last category is mostly in-home care at the home of the carer or the home of the child.

report hours of child care used. We calculate hours paid by rounding up to multiples of five hours for not-yet-in-school-aged children and multiples of three hours for school-aged children to reflect typical lengths of paid sessions. Long day care centres and family day care centres typically operate 50 hours per week, and typical part-time arrangements are at least in units of half-days. For school-aged children, typical after-school care sessions are three hours. Net cost of child care  $\tilde{c}_{sht}$  is not provided for each child but is provided for each type of care and is split by school-aged (*s*=1) and not-yet-in-school-aged category, we know the cost of child care for each type of care for that child. For families that have more than one child in the not-yet-in-school-aged category, we only know the total amount spent on that group of children for each type of care.

Since we know the hours that each child is in care for each type of care, we split the cost in proportion to the hours spent in that type of care. We assume that families are spending the same amount per hour on each child within the same age range for each type of care. We calculate the net child care cost per child as

$$\tilde{c}_{kht} = \tilde{c}_{sht} \frac{h_{kht}}{\sum\limits_{k=1}^{K} h_{kht}}$$
(16)

We combine this with the hours of child care information to calculate a gross per-child price for each type of care.

We take all of these individual child prices and calculate two median prices for each Labour Force Survey Region (LFSR): one for children who are not yet in school and one for school-aged children. We impute this median price to each household in the LFSR. For pre-school children, we have sixteen observations per LFSR on average. There is substantial variation across LFSRs. Table 5 in Gong et al. 2010 shows that this method of constructing prices does well in matching state-level average prices from administrative data.

By using local area averages, we are essentially using a quality-adjusted price. Our modelling assumption is that households react to the average price level irrespective of the quality they choose. This is akin to assuming that shifts in median prices affect all quality levels. We control for child care quality by adding variables from administrative data which capture the average number of qualified staff per child in formal day care centres. These variables are only available at the state level however.

Finally, we note that the main variable of interest in this study is the price of child care for children who are not yet in school. We calculate the price for school-aged children and this price enters into the family budget constraint (and thus it affects the decision to work), but we do not analyse how changes in this price affect behaviour. We focus on how mothers' behaviour changes as the price for *pre-school* children changes.

## 4. RESULTS

## **4.1** Estimation results

The Simulated Maximum Likelihood results are based upon 30 draws per household. We present the parameter estimates of the utility function in Table 2. The parameters  $A_{ij}$  and  $b_i$  determine the shape of the utility function but their interpretation is not straightforward. The signs of the parameters in *b* determine the direction in which characteristics affect preferences. A positive  $\beta_{2k}$  implies a positive effect of  $x_k$  on the marginal utility of leisure. However, unlike in a standard discrete labour supply model where leisure is specified as the residual of labour supply from the mother's total endowment, it cannot be interpreted readily as a negative effect on labour supply in this model. In this model, leisure is the residual of labour supply and maternal care so that a positive effect on leisure can be a negative effect on either labour supply or maternal care, or both. Similarly, a positive  $\beta_{3k}$  implies a positive effect of  $x_k$  on maternal care but may represent either a negative effect on labour supply or a negative effect on formal child care, or both.

Variables	•	· · · · ·
$y^2 (A_{11})$	-0.158[-1.34]	
$l^2 (A_{22})$	-1.472**[-4.53]	
$c_{\rm m}^2 (A_{33})$	0.273**[2.96]	
$yl(A_{12})$	-0.016[-0.16]	
$yc_m (A_{13})$	-0.005[-0.06]	
$lc_m (A_{23})$	-0.542**[-5.28]	
$b_1$	5.079**[6.31]	
b's	$b_2$	$b_3$
Constant	-0.854[-0.66]	2.952[1.55]
Age of the mother	0.333**[2.20]	0.397**[2.90]
The mother speaks a language other than English	-0.925**[-2.67]	0.004[0.02]
The mother is Aboriginal or Torres Strait Islander	-1.365[-1.33]	1.372[1.29]
The mother was educated in Australia but was not born in Australia	0.025[0.08]	
The mother was educated and born outside of Australia	-0.012[-0.03]	
Age of the youngest child	0.406**[5.62]	0.048[0.25]
No. of children aged 0 to 4	0.857**[5.08]	0.331[1.44]
No. of children aged 5 to 12	-0.184*[-1.76]	0.078[0.91]
No. of children aged 13 to 15	0.248[1.17]	-0.646**[-2.80]
Presence of female adult (besides mother) in household	0.135[0.31]	0.468[1.05]
Dummy variables for highest level of education received:		
Father received higher education	-0.219[-0.78]	-0.154[-0.68]
Father received vocational education	-0.038[-0.15]	0.027[0.13]
Father did not finish Year 12	-0.176[-0.60]	-0.126[-0.51]

Table 2. Simulated maximum likelihood estimates — parameters of the utility function Partnered mothers with at least one pre-school child, pooled estimates (2005-2007)

### Table 2. Simulated maximum likelihood estimates — parameters of the utility function Partnered mothers with at least one pre-school child, pooled estimates (2005-2007) (continued)

Variables		
Father has Year 12 education		
The mother and the father were both educated in Australia but neither was born in Australia		-0.006[-0.04]
Mother and father were both born and educated outside of Australia		-0.458**[-2.00]
Presence of children older than 12 in household		0.172[1.45]
Mean age of pre-school children		-0.180[-0.92]
% of child care staff with teaching experience (state average)		-0.039**[-1.96]
% of child care staff with teaching qualification (state average)		-0.009[-0.39]
Variance of the unobserved preference for leisure $(\sigma_p^2)$	0.014[0.05]	0.160**[3.62]
Covariance of unobserved preference for leisure and unobserved heterogeneity in wage ( $\sigma_{\rm wp}$ )	0.038 [0.93]	0.149**[6.05]
Fixed benefit equation		
Constant	1.168**[7.25]	
Age of the mother	-0.207**[-5.17]	
The mother speaks a language other than English The mother is Aboriginal or Torres Strait Islander	0.230**[2.95] -0.075[-0.44]	
The mother was educated in Australia but was not born in	0.051[0.84]	
Australia	0.00 [0.0 ]	
The mother was educated and born outside of Australia	0.148*[1.79]	
Age of the youngest child	-0.081**[-4.79]	
No. of children aged 0 to 4	0.017[0.46]	
No. of children aged 5 to 12	0.101**[3.48]	
No. of children aged 13 to 15	0.280**[3.72]	
Presence of female adult (besides mother) in household	0.003[0.03]	
Dummy variables for highest level of education received:		
Father received higher education	-0.010[-0.16]	
Father received vocational education	-0.043[-0.73]	
Father did not finish year 12	0.076[1.09]	
Father has Year 12 education		
Dummy, wave 6 (2006)	0.026[0.72]	
Dummy, wave 7 (2007)	0.058[1.56]	
Likelihood Observations	-3347.96 2,023	
0030170110113	2,020	

*t*-values are in the brackets. \* Significant at 10 per cent level. \*\* Significant at 5 per cent level.

From the estimates, we see that family structure and the mother's characteristics all play important roles in determining preferences. The number of children, age of the mother, and the mother's immigration background (as indicated by speaking a language other than English) all have significant effects on preferences. However, the direction and magnitude of the impacts of the variables on labour supply or maternal care can not be ascertained directly from the parameter values, but rather need to be calculated through simulation. The parameters in the fixed benefit equation can be linked more directly to the labour force participation of the mother—a positive parameter indicates that the corresponding variable increases the benefits of not working and thus a negative impact on participation. For example, the older the youngest child is, the lower the fixed benefit of not working. Mothers with older children are therefore more likely to participate in the labour force than those with younger children. The number of school-aged children also plays a significant role in this fixed benefit --more young children (including school-aged) leads to a higher fixed benefit of staying at home and a lower participation rate.

It is worth noting that unobserved preferences for maternal care play a significant role and they are positively correlated with the unobserved heterogeneity in the wage equation. The variance of the unobserved preference for leisure, however, is imprecisely estimated.

Table 3. Simulated maximum likelihood estimates –wage equation
Partnered mothers with at least one pre-school child, pooled estimates (2005-2007)

Variables	
Constant	1.994**[7.53 ]
Age of the mother	0.476**[3.02]
Age-squared of the mother	-0.049**[-2.07]
Dummy variables for highest level of education received:	
Mother received higher education	0.445**[14.91]
Mother received vocational education	0.118**[3.82]
Mother did not finish year 12	-0.091**[-2.57]
Mother has Year 12 education	
The mother speaks a language other than English	-0.097**[-2.46]
The mother is Aboriginal or Torres Strait Islander	-0.016[-0.11]
The mother did not live with both parents at the age of 14	-0.026[-0.97]
Sydney	
Balance of NSW	-0.136**[-3.65]
Melbourne	-0.137**[-4.29]
Balance of VIC	-0.113**[-2.65]
Brisbane	-0.123**[-3.29]
Balance of QLD	-0.122**[-3.21]
Adelaide	-0.048[-0.89]

Variables	
Balance of SA	-0.254**[-2.87]
Perth	-0.171**[-3.49]
Balance of WA	-0.203**[-3.38]
Tasmania	-0.224**[-2.33]
Northern Territory	-0.095[-0.50]
ACT	-0.068[-1.30]
The mother was educated in Australia but was not born in Australia	-0.040[-1.34]
The mother was educated and born outside of Australia	-0.147**[-3.04]
Variance of the unobservables in the wage equation ( $\sigma_{_{\scriptscriptstyle W}}^2$ )	0.151**[63.62]

Table 3. Simulated maximum likelihood estimates –wage equation Partnered mothers with at least one pre-school child, pooled estimates (2005-2007) (continued)

*t*-values are in the brackets. \* Significant at 10 per cent level. \*\* Significant at 5 per cent level.

The parameter estimates for the wage equation are presented in Table 3. The parameter estimates are in line with a standard Mincer equation for Australia (see Breusch and Gray, 2004; Leigh, 2008; and Breunig et al., 2008 for a few examples). For example, higher education brings a wage premium of about 45 per cent for mothers of pre-school children, relative to their counterparts who only finished Year 12, and women who speak a language other than English earn less than those who do not.

## 4.2 Simulation results

Table 4 presents average elasticities of labour supply and child care demand with respect to mother's wage, other combined family income (partner's labour income and household non-labour income), gross child care price and net child care price for the full sample.

Labour supply and child care both have two components: the decision to participate and the decision of how much to participate. For the labour supply elasticities we report an employment (or participation) elasticity that addresses the question of whether or not people choose to work. The hours elasticity captures both changing hours for those who are already working and changing hours for those who decide to commence or cease working.

Similarly with child care, we provide an elasticity (use of formal care) which captures the decision to use child care or not. The hours elasticity captures both changing hours for those who are already using child care and changing hours for those who decide to commence or cease using child care.

With respect to	Labour sup	Ir supply elasticity Child care dema		and elasticity
	Hours	Employment	Hours of formal care	Use of formal care
Gross child care price	-0.106** (0.03)	-0.070** (0.02)	-0.294** (0.05)	-0.166** (0.03)
Net child care price	-0.096** (0.03)	-0.059** (0.01)	-0.246** (0.04)	-0.132** (0.02)
Wage	0.427** (0.08)	0.274** (0.05)	0.281** (0.06)	0.176** (0.03)
Household Income (other than mother's earnings)	-0.092* (0.05)	-0.048 (0.04)	-0.036 (0.04)	-0.036* (0.02)

Table 4. Elasticities: All partnered mothers with at least one pre-school child

Standard errors are in the parentheses. \*\* Significant at 5 per cent level. \* Significant at 10 per cent level.

#### 4.2.1 Labour supply elasticities

First of all, it is worth noting that the estimates of wage and income elasticities of labour supply in Table 4 are in line with the literature (see for example, Breunig, et al., 2008 or Gong et al., 2010 which surveyed the estimates). For mothers with pre-school children, the average wage elasticities of hours worked and employment are 0.427 and 0.274 (significant at the 5 per cent level) and the income elasticities of hours worked and employment are -0.092 (significant at the 10 per cent level) and -0.048.

Secondly, the average labour supply elasticities of both gross and net child care price are statistically significant and negative. The average gross child care price elasticities of hours of work and employment for the mothers are -0.106 and -0.070, respectively, which means that for a one per cent increase in the gross child care price, on average, mothers' hours of work would decrease by about 0.11 per cent and their employment rate would decrease by 0.07 per cent.

The net price elasticities of hours of work and employment of the mothers with pre-school children are -0.096 and -0.059, respectively. As expected, they are slightly smaller than the gross price elasticities due to the means-testing of CCB.

#### 4.2.2 Relationship to previous results

These findings confirm those of Gong et al. (2010) that there is a negative and statistically significant labour supply response of partnered women to child care price. The estimates reported in Table 4 and those reported by Gong et al. (2010) are not statistically different from one another. However, Gong et al. (2010) report a higher point estimate of the gross price elasticity of employment of -0.29.

There are five reasons why the point estimates between the two studies might differ. Firstly, the two papers use a different estimation approach. In this paper, we directly specify the utility function and the household budget constraint. In Gong, et al. (2010), a linear approximation of the labour supply function that is consistent with the utility maximisation process is estimated.<sup>12</sup> Secondly, the two papers use different samples. This paper uses a sample of households which have at least one pre-school child whereas Gong, et al. (2010) use all households with children under the age of 13. Thirdly, the estimates reported in this paper are the 'average elasticity', which is the average of the elasticity across all observations. In Gong et al., the 'elasticity of the average' is reported, which is the elasticity calculated at the sample average. While it is clear that these three differences should result in different elasticity estimates, we have no *a priori* beliefs about whether this should make elasticity estimates larger or smaller.

<sup>12</sup> Gong et al. (2010) contains a lengthy discussion of the contrast between the `direct' approach of this paper and the `indirect' approach of that paper.

Fourthly, and the biggest difference between the two papers, is the way that child care prices are treated in the estimation of elasticities. One reason why one might expect smaller elasticities in this paper is that they are calculated with respect to a change in the child care price for pre-school children. In Gong et al. (2010), elasticities are reported with respect to a change in average child care price which means that *all* child care prices are changing, not just those for pre-school children. This difference is expected to lead to smaller estimates in this paper than in Gong et al. (2010). To confirm this point, we calculated gross child care price elasticities specific to pre-school children using the results from Gong et al. (2010). The employment elasticity of the child care price of pre-school children is estimated to be about -0.15. Indeed, this is smaller than the estimate of -0.29 for the elasticity with respect to average (all) prices.

A fifth important difference between the two papers is that the model in this paper incorporates the quantity constraint on total child care hours equaling or exceeding mothers' work hours while allowing formal child care hours to be less than the mothers' work hours.

#### 4.2.3 Child care demand elasticities

As expected, child care demand is negatively impacted by its own price. From Table 4, the average net child care price elasticity of formal child care hours is -0.246; for a one per cent increase in the net child care price, child care hours decrease, on average, by about 0.25 per cent. The net elasticity of formal child care use with respect to its own price is -0.132, which means that a one per cent increase in the net child care price would lead to 0.132 per cent decrease in child care use.

The results in Table 4 show that both child care demand and labour supply elasticities with respect to wage are positive and they are both negative with respect to child care price. The two cross-price elasticities have the same sign as the own price elasticities (wage elasticity of labour supply and child care price elasticity of child care) which implies that labour supply and child care are complements.

As mentioned above, the assumption that child care of school-aged children mirrors that of pre-school children is quite strong. Estimation results and elasticities for an alternative specification, in which child care for school-aged children is assumed to be fixed and does not enter the utility function, are presented in Tables A.1.1 through A.1.4 of the Appendix. The simulated elasticities are quite similar to the original specification. We conclude that this restriction does not matter for the substantive results.

#### 4.2.4 Elasticities of subsamples

The response of both labour supply and child care demanded might differ for households with different characteristics. For families where mothers' participation in the labour market is more valuable (where the mother has higher wages) or for families which are more able to afford child care, we might see smaller responses to price changes. To better understand these effects, we split the samples in numerous ways related to mother's wage (by education and directly by mother's wage), household income (father's education and household income other than the mother's earnings) and number of children. We present elasticities for these various sample partitions in Table 5.

#### Table 5. Elasticities for selected sub-samples

With respect to	Labour supply elasticity		Child care demand elasticity		
	Hours Employment		Hours of formal care	Use of formal care	
Gross child care price of pre-school children					
By mother's education					
With tertiary education	-0.094**(0.03)	-0.061**(0.01)	-0.283**(0.04)	-0.161**(0.03)	
Without tertiary education	-0.125**(0.04)	-0.083**(0.02)	-0.310**(0.05)	-0.174**(0.03)	
By father's education					
With tertiary education	-0.095** (0.03)	-0.062** (0.01)	-0.279** (0.04)	-0.158** (0.03)	
Without tertiary education	-0.132** (0.04)	-0.089** (0.02)	-0.328** (0.05)	-0.185** (0.03)	
By number of children					
One pre-school child	-0.079** (0.02)	-0.052** (0.01)	-0.225** (0.03)	-0.130** (0.02)	
Multiple pre-school children	-0.158** (0.05)	-0.105** (0.03)	-0.427** (0.07)	-0.236** (0.04)	
By mother's wage					
Above median	-0.083**(0.02)	-0.053**(0.01)	-0.270**(0.04)	-0.152**(0.03)	
Below median	-0.130**(0.04)	-0.087**(0.02)	-0.318**(0.05)	-0.180**(0.03)	
By household income (other than	mother's earnings)	. ,			
Above median	-0.077**(0.02)	-0.050**(0.01)	-0.236**(0.04)	-0.138**(0.02)	
Below median	-0.136**(0.04)	-0.090**(0.02)	-0.353**(0.05)	-0.194**(0.03)	
Net child care price					
By mother's education					
With tertiary education	-0.088** (0.02)	-0.054** (0.01)	-0.243** (0.04)	-0.130** (0.02)	
Without tertiary education	-0.106** (0.03)	-0.066** (0.02)	-0.250** (0.04)	-0.133** (0.02)	
By father's education	. ,	. ,	, , , , , , , , , , , , , , , , , , ,		
With tertiary education	-0.089** (0.02)	-0.054** (0.01)	-0.240** (0.04)	-0.128** (0.02)	
Without tertiary education	-0.110** (0.03)	-0.071** (0.02)	-0.260** (0.04)	-0.139** (0.02)	
By number of children	. ,	. ,	. ,	. ,	
One pre-school child	-0.077** (0.02)	-0.047** (0.01)	-0.206** (0.03)	-0.112** (0.02)	
Multiple pre-school children	-0.131** (0.04)	-0.082** (0.02)	-0.332** (0.05)	-0.169** (0.03)	
By mother's wage	· · /	. ,		. ,	
above median	-0.080**(0.02)	-0.051**(0.01)	-0.258**(0.05)	-0.127**(0.02)	
Below median	-0.109**(0.03)	-0.069**(0.02)	-0.252**(0.05)	-0.145**(0.03)	
By household income (other than		. ,	. ,		
Above median	-0.080**(0.02)	-0.051**(0.01)	-0.242**(0.05)	-0.143**(0.03)	
Below median	-0.109**(0.03)	-0.073**(0.02)	-0.353**(0.05)	-0.194**(0.03)	

Standard errors are in the parentheses. \*\* Significant at 5 per cent level. \* Significant at 10 per cent level. The first conclusion from Table 5 is that labour supply response clearly differs by demographic group. The labour supply of women with higher wages or in households with higher income levels is slightly less responsive to child care price than those with lower wages or from households with lower income. For example, the average employment elasticity of the net child care price for women with wages above the median is -0.05, while for those whose wages are below the median, it is -0.07.<sup>13</sup> Comparing women above and below median non-labour income, with high and low education, or with partners with high and low education produces similar results. This is not surprising, as education,

<sup>13</sup> We can reject that these differences are zero at the 5 per cent level using the bootstrapped confidence intervals.

wage, and household income are all strongly correlated. Lower responsiveness from women with higher wages and income may be partly because child care costs are a smaller part of the household budget for these women.

Similar to the results for labour supply elasticities, child care demand elasticities are also slightly smaller for women with higher wage/education or with a more educated partner (or higher income from household sources other than the mother's earnings) than those with lower wage/education or with lower educated partners (other household income).

Child care price elasticities also differ by family type. In households with multiple children, labour supply elasticities of child care price are larger than those in single child households. In multiple children households, child care costs form a larger part of the budget and the household response to a change in child care price is thus larger.

## 5. CONCLUSIONS

In this paper, we construct and estimate a model of labour supply and child care demand for partnered women with pre-school children. The model extends the standard discrete structural labour supply model by explicitly including child care as a separate argument of the utility function. This model enables us to analyse labour supply and child care demand simultaneously. We expect this approach to correspond more closely to how households actually make decisions about work and child care. We introduce an important methodological innovation in this paper in that we impose a quantity constraint that the number of total child care hours (formal, informal and paternal) is required to be at least as large as the number of hours worked by the mother. However, unlike previous papers, we allow formal child care to exceed mother's work hours to account for other possible uses of child care such as child development. Unobserved heterogeneity in time allocation preferences is included and is allowed to be correlated with unobservable factors which influence wages. The model is estimated using Simulated Maximum Likelihood with data drawn from the fifth to seventh waves (covering the period 2005 - 2007) of the 'in-confidence' version of the Household, Income, and Labour Dynamics in Australia (HILDA) Survey.

Utility function, child care demand, and wage equation estimates are used to simulate estimates of the gross and net child care price elasticities for partnered women with children. This framework can also be used to estimate the effects on labour supply, child care demand, income distributions, and public expenditure of possible future policy changes.

We find statistically significant gross and net child care price elasticities of labour supply for partnered women with young children. In particular the net child care price elasticities of hours of work and employment are about -0.10 and -0.06, respectively. These estimates are not statistically significantly different than those in Gong et al. (2010) and they re-confirm that the labour supply behaviour of partnered women with young children does respond to the price of child care.

We explore how different demographic groups may respond differently to child care price changes. Labour supply and child care demand responses to child care price changes are highest amongst women with lower wages, lower household income, and lower education.

Here we focus only on partnered mothers with pre-school children and we treat fathers' work decisions as fixed. This provides two future extensions which could be considered: the analysis could be extended to households with only school-aged children (and without pre-school children) and to single-parent households; and the behaviour of fathers in couple-headed households could be included in the model. Both extensions involve additional model complexity but could potentially enrich the results of this paper.

## REFERENCES

Australian Bureau of Statistics (2005) 'Australian Standard Geographical Classification (ASGC)', catalogue number 1216.0, Technical Report, ABS, Canberra. Available at http://www.abs.gov.au/ausstats/abs@.nsf/mf/1216.0. Last viewed 21 July 2011.

Australian Bureau of Statistics (2010) 'Consumer Price Index, Australia, Sep 2010', catalogue number 6401.0, ABS, Canberra. Available at http://www.abs.gov.au/AUSSTATS/abs@.nsf/DetailsPage/6401.0Sep%202010?OpenDocument. Last viewed 21 July 2011.

Bhat, C. (2001). 'Quasi-random maximum simulated likelihood estimation of the mixed multinomial logit model'. *Transportation Research Part B*, 35(7): 677-693.

Blau, D. and A. Hagy (1998). 'The demand for quality in child care'. *Journal of Political Economy*, 106(1): 104-146.

Blau, D. and P. Robins (1988). 'Child-Care Costs and Family Labor Supply', *The Review of Economics and Statistics*, MIT Press, 70(3): 374-81.

Breunig, B., D. Cobb-Clark, and X. Gong (2008) 'Improving the Modelling of Couples' Labour Supply'. *Economic Record*, 84: 466-485.

Breusch, T. and E. Gray (2004). 'New estimates of mothers' forgone earnings using HILDA data'. *Australian Journal of Labour Economics*, 7(2): 125-150.

Connelly, R. (1992). 'The effect of child care costs on married women's labor force participation'. *The Review of Economics and Statistics*, 74(1): 83-90.

Doiron, D. and G. Kalb (2005). 'Demands for childcare and household labour supply in Australia'. *Economic Record*, 81(254): 215-236.

Duncan, A., G. Paul, and J. Taylor (2001) 'Mothers' Employment and the Use of Childcare in the United Kingdom', *IFS Working Paper* 01/23, UK.

Heckman, J. (1974). 'Effects of Child-Care Programs on Women's Work Effort'. *The Journal of Political Economy*. 82(2): s136-163.

Gong, X. and A. Van Soest (2002). 'Family Structure and Female Labor Supply in Mexico City'. *Journal of Human Resources* 37(1):163-191.

Gong, X., R. Breunig, and A. King (2010) 'How Responsive Is Female Labour Supply To Child Care Costs — New Australian Estimates', *Treasury Working Paper* 2010-03, Australian Treasury.

Kalenkoski, C., D. Ribar, and L. Stratton (2005) 'Parental Childcare in Single Parent, Cohabiting, and Married Couple Families: Time Diary Evidence from the United Kingdom', *American Economic Review Papers and Proceedings*, 95(2): 194-98.

Kimmel, J. and R. Connelly (2007) 'Mothers' Time Choice: Caregiving, Leisure, Home Production and Paid Work', *Journal of Human Resources*, 42(3): 643-81.

Kornstad, T. and T. Thoresen (2007). 'A discrete choice model for labour supply and childcare'. *Journal of Population Economics*, 20(4): 781-803.

Leigh, A. (2008). 'Returns to Education in Australia'. *Economic Papers*, 27(3): 233-249.

Morokoff, W. and R. Caflisch (1995). 'Quasi-Monte Carlo integration'. *Journal of Computational Physics*, 122(2): 218-230.

Ribar, D. (1992). 'Child Care and the Labor Supply of Married Women Reduced Form Evidence'. *Journal of Human Resources*, 27(1): 134-165.

Ribar, D. (1995). 'A Structural Model of Child Care and the Labor Supply of Married Women'. Journal of Labor Economics, 13(3): 558-597.

Rammohan, A. and S. Whelan (2005). 'Child care and female employment decisions'. *Australian Journal of Labour Economics*, 9(2): 203-225.

- (2007). 'The impact of childcare costs on the full-time/part-time employment decisions of Australian mothers'. *Australian Economic Papers*, 46(2): 152-169.

Sandor, Z., and K. Train, 2004. 'Quasi-Random Simulation of Discrete Choice Models', *Transportation Research*, Part B, Vol. 38, pp. 313-327.

Sayer, L. (2005). 'Gender, Time and Inequality: Trends in Women's and Men's Paid Work, Unpaid Work and Free Time', *Social Forces*, 84(1): 285-303.

Sloan, I. and H. Woźniakowski, (1998). 'When are quasi-Monte Carlo algorithms efficient for high dimensional integrals?', *Journal of Complexity*, 14(1): 1-33.

Train, K., 2003. *Discrete choice methods with simulation*, Cambridge University Press.

Van Soest, A. (1995). 'Structural models of family labour supply — a discrete choice approach'. *The Journal of Human Resources*, 30(1): 63-88.

Watson and Wooden (2002). 'Assessing the Quality of the HILDA Survey Wave 1 Data'. *Hilda Project Technical Paper Series*, No. 4/02, Melbourne Institute.

Wrohlich, K. (2009)'.Labor supply and child care choices in a rationed child care market'. *Mimeo*, (revised version of IZA Discussion Paper No. 2053), DIW,

Germany.

## **APPENDIX**

## A.1 ESTIMATES OF AN ALTERNATIVE SPECIFICATION

The following tables present the results of an alternative model specification where child care of the school-aged children is assumed to be fixed and does not enter the utility function explicitly.

Table A.1.1 Simulated maximum likelihood estimatesparameters of the utility function
Alternative specification: child care for school-aged children is fixed and does not enter
the household utility function

The nousehold utility function Variables		
$y^2 (A_{11})$	-0.165[-1.41]	
$l^2 (A_{22})$	-1.460**[-4.52]	
$c_{\rm m}^2 (A_{33})$	0.278**[3.01]	
$y_{l}^{m}(A_{12})$	-0.027[-0.26]	
$y_{c_{m}}(x_{12})$ $y_{c_{m}}(A_{13})$	-0.009[-0.10]	
$lc_m (A_{23})$	-0.514**[-5.03]	
	5.074**[6.22]	
$\frac{b_1}{b's}$	0.071 [0.22]	
D S		
	$b_2$	$b_3$
Constant	-0.895[-0.69]	2.910[1.53]
Age of the mother	0.346**[2.29]	0.398**[2.90]
The mother speaks a language other than English	-0.938**[-2.72]	-0.001[0.00]
The mother is Aboriginal or Torres Strait Islander	-1.371**[-1.34]	1.355[1.25]
The mother was educated in Australia but was not born in Australia	0.039[0.13]	
The mother was educated and born outside of Australia	0.001[0.00]	
Age of the youngest child	0.399**[5.53]	0.047[0.25]
No. of children aged 0 to 4	0.867**[5.16]	0.346[1.50]
No. of children aged 5 to 12	-0.212**[-2.01]	0.110[1.28]
No. of children aged 13 to 15	0.285[1.34]	-0.650**[-2.83]
Presence of female adult (besides mother) in household	0.140[0.31]	0.456[1.02]
Dummy variables for highest level of education received:		
Father received higher education	-0.220[-0.79]	-0.150[-0.66]
Father received vocational education	-0.034[-0.13]	0.028[0.14]
Father did not finish year 12	-0.191[-0.65]	-0.132[-0.53]
Father has Year 12 education		
The mother and the father were both educated in Australia but		-0.020[-0.14]
neither was born in Australia		0 450**[ 2 04]
The mother and the father were both born and educated outside of Australia		-0.459**[-2.01]
Presence of children older than 12 in household		0.163[1.38]
Mean age of pre-school children		-0.176[-0.90]
% of child care staff with teaching experience (state average)		-0.038*[-1.95]
% of child care staff with teaching qualification (state average)		-0.009[-0.37]
Variance of the unobserved preference for leisure $(\sigma_{p}^{2})$	0.013[0.05]	0.159**[3.11]
Covariance of unobserved preference for leisure and unobserved heterogeneity in wage ( $\sigma_{wp}$ )	0.037[0.91]	0.147**[5.98]

Table A.1.1 Simulated maximum likelihood estimates--parameters of the utility function Alternative specification: child care for school-aged children is fixed and does not enter the household utility function (continued)

the household during function (continued)	
Fixed benefit equation	
Constant	1.222**[7.26]
Age of the mother	-0.218**[-5.22]
The mother speaks a language other than English	0.239**[2.96]
The mother is Aboriginal or Torres Strait Islander	-0.067[-0.38]
The mother was educated in Australia but was not born in	0.053[0.84]
Australia	
The mother was educated and born outside of Australia	0.154*[1.80]
Age of the youngest child	-0.083**[-4.75]
No. of children aged 0 to 4	0.014[0.35]
No. of children aged 5 to 12	0.108**[3.56]
No. of children aged 13 to 15	0.288**[3.67]
Presence of female adult (besides mother) in household	0.004[0.04]
Dummy variables for highest level of education received:	
Father received higher education	-0.009[-0.13]
Father received vocational education	-0.045[-0.74]
Father did not finish year 12	0.079[1.10]
Father has Year 12 education	
Dummy, wave 6 (2006)	0.027[0.72]
Dummy, wave 7 (2007)	0.059[1.54]
Likelihood	-3350.86
Observations	2,023

*t*-values are in the brackets. \* Significant at 10 per cent level. \*\* Significant at 5 per cent level.

## Table A.1.2 Simulated maximum likelihood estimates– wage equation Alternative specification: child care for school-aged children is fixed and does not enter the household utility function

Variables	Mothers of the pre-school children
Constan	1.992**[7.52]
Age of the mother	0.477**[3.02]
Age-squared of the mother	-0.049**[-2.08]
Dummy variables for highest level of education received:	
Mother received higher education	0.449**[15.01]
Mother received vocational education	0.121**[3.92]
Mother did not finish year 12	-0.089**[-2.51]
Mother has Year 12 education	
The mother speaks a language other than English	-0.097**[-2.46]
The mother is Aboriginal or Torres Strait Islander	-0.014[-0.10]
The mother was not with both parents at the age of 14	-0.027[-1.00]
Sydney	
Balance of NSW	-0.138**[-3.69]
Melbourne	-0.139**[-4.34]
Balance of VIC	-0.114**[-2.67]
Brisbane	-0.125**[-3.34]
Balance of QLD	-0.123**[-3.21]
Adelaide	-0.049[-0.91]
Balance of SA	-0.256**[-2.91]
Perth	-0.172**[-3.50]
Balance of WA	-0.207**[-3.45]
Tasmania	-0.223**[-2.31]
Northern Territory	-0.094[-0.50]
ACT	-0.068[-1.30]
The mother was educated in Australia but was not born in Australia	-0.039[-1.28]
The mother was educated and born outside of Australia	-0.147**[-3.04]
Variance of the unobservables in the wage equation ( $\sigma_{_w}^2$ )	0.151**[63.66]

*t*-values are in the brackets. \* Significant at 10 per cent level. \*\* Significant at 5 per cent level.

# Table A.1.3 Elasticities: partnered mothers with at least one pre-school child Alternative specification: child care for school-aged children is fixed and does not enter the household utility function

With respect to	Labour supply elasticity		ly elasticity Child care demand elasticity	
	Hours	employment	Hours of formal care	Use of formal care
Gross child care price	-0.105** (0.03)	-0.069** (0.02)	-0.282** (0.05)	-0.160** (0.03)
Net child care price	-0.079** (0.02)	-0.052** (0.01)	-0.221** (0.04)	-0.126** (0.02)
Wage	0.417** (0.09)	0.268** (0.05)	0.275** (0.06)	0.172** (0.04)
Household Income (other than mother's earnings)	-0.087 (0.05)	-0.045 (0.04)	-0.038 (0.04)	-0.032 (0.02)

Standard errors are in the parentheses. \*\* Significant at 5 per cent level. \* Significant at 10 per cent level.

### Table A.1.4. Elasticities for selected sub-samples

### Alternative specification: child care for school-aged children is fixed and does not enter the household utility function

With respect to	Labour supply elasticity		Child care demand elasticity	
	Hours	employment	Hours of formal care	Use of formal care
Gross child care price of pre-sc	hool children			
By mother's education				
With tertiary education	-0.092** (0.03)	-0.060** (0.01)	-0.272** (0.04)	-0.155** (0.03)
Without tertiary education	-0.123**(0.04)	-0.081**(0.02)	-0.297**(0.05)	-0.167**(0.03)
By father's education				
With tertiary education	-0.092** (0.03)	-0.060** (0.01)	-0.272**(0.04)	-0.155**(0.03)
Without tertiary education	-0.130** (0.04)	-0.088** (0.02)	-0.315**(0.05)	-0.178**(0.03)
By number of children	( )		, , , , , , , , , , , , , , , , , , ,	
One pre-school child	-0.079** (0.02)	-0.051** (0.01)	-0.216** (0.03)	-0.125** (0.02)
Multiple pre-school children	-0.155**(0.05)	-0.102** (0.03)	-0.409** (0.07)	-0.228** (0.04)
By mother's wage			, , , , , , , , , , , , , , , , , , ,	( )
Above median	-0.081**(0.02)	-0.052**(0.01)	-0.259**(0.04)	-0.146**(0.03)
Below median	-0.128**(0.04)	-0.085**(0.02)	-0.305**(0.05)	-0.174**(0.03)
By household income (other than	mother's earnings)		, , , , , , , , , , , , , , , , , , ,	
Above median	-0.076**(0.02)	-0.049**(0.01)	-0.225**(0.04)	-0.133**(0.02)
Below median	-0.134**(0.04)	-0.089**(0.02)	-0.339**(0.05)	-0.187**(0.03)
Net child care price		\$ <i>1</i>		
By mother's education				
With tertiary education	-0.079** (0.02)	-0.048** (0.01)	-0.213** (0.03)	-0.115** (0.02)
Without tertiary education	-0.091**(Ò.03)	-0.056**(0.01)	-0.210**(0.04)	-0.111**(0.02)
By father's education			, , , , , , , , , , , , , , , , , , ,	
With tertiary education	-0.078**(0.02)	-0.047** (0.01)	-0.206**(0.34)	-0.111**(0.02)
Without tertiary education	-0.097** (0.03)	-0.061** (0.02)	-0.223**(0.04)	-0.119**(0.02)
By number of children	( )		, , , , , , , , , , , , , , , , , , ,	
One pre-school child	-0.064** (0.02)	-0.039** (0.01)	-0.168** (0.03)	-0.092** (0.02)
Multiple pre-school children	-0.121** (0.04)	-0.075** (0.02)	-0.294** (0.05)	-0.154** (0.03)
By mother's wage	· · /	. ,	` ´ ´	. ,
Above median	-0.067**(0.02)	-0.043**(0.01)	-0.218**(0.04)	-0.124**(0.02)
Below median	-0.092**(0.03)	-0.061**(0.01)	-0.223**(0.04)	-0.128**(0.02)
By household income (other than	( ,		. ,	
Above median	-0.069**(0.02)	-0.044**(0.01)	-0.205**(0.04)	-0.121**(0.02)
Below median	-0.090**(0.02)	-0.060**(0.01)	-0.236**(0.04)	-0.131**(0.02)
Standard errors are in the parenth	· /	· /		· · ·

Standard errors are in the parentheses. \*\* Significant at 5 per cent level. \* Significant at 10 per cent level.

Table A.1.4 Elasticities for selected sub-samples Alternative specification: child care for school-aged children is fixed and does not enter the household utility function (continued)

With respect to	Labour supply elasticity		Child care demand elasticity	
	Hours	employment	Hours of formal care	Use of formal care
Wage				
By mother's education				
With tertiary education	0.439** (0.09)	0.280** (0.05)	0.303** (0.07)	0.191** (0.04)
Without tertiary education	0.387**(0.08)	0.250**(0.05)	0.235**(0.06)	0.146**(0.03)
By father's education		. ,		
With tertiary education	0.400**(0.08)	0.252**(0.05)	0.268** (0.06)	0.168** (0.03)
Without tertiary education	0.458** (0.10)	0.303** (0.06)	0.291**(0.07)	0.183**(0.04)
By number of children	х <i>У</i>	( <i>'</i>		
One pre-school child	0.417** (0.08)	0.265** (0.05)	0.300** (0.07)	0.193** (0.04)
Multiple pre-school children	0.418** (0.09)	0.274** (0.06)	0.228**(0.05)	0.134**(0.03)
By mother's wage	х <i>У</i>	( )		
Above median	0.415**(0.08)	0.259**(0.05)	0.286**(0.06)	0.177**(0.03)
Below median	0.420**(0.09)	0.277**(0.05)	0.265**(0.07)	0.168**(0.04)
By household income (other than	( )	· · · ·	( )	
Above median	0.356**(0.07)	0.227**(0.04)	0.240**(0.05)	0.150**(0.03)
Below median	0.479**(0.10)	0.308**(0.06)	0.310**(0.07)	0.195**(0.04)
Income	( /			
By mother's education				
With tertiary education	-0.113** (0.06)	-0.063** (0.04)	-0.052 (0.04)	-0.041 (0.03)
Without tertiary education	-0.051 (0.04)	-0.019(0.03)	-0.019 (0.03)	-0.019(0.02)
By father's education				)
With tertiary education	-0.107*(0.06)	-0.060(0.04)	-0.049(0.04)	-0.041(0.03)
Without tertiary education	-0.042(0.04)	-0.009(0.03)	-0.014(0.03)	-0.013(0.02)
By number of children	0.0.1=(0.0.1)	0.000(0.00)		01010(010_)
One pre-school child	-0.089* (0.05)	-0.042 (0.04)	-0.043 (0.04)	-0.033 (0.02)
Multiple pre-school children	-0.084* (0.05)	-0.050 (0.04)	-0.028 (0.04)	-0.032 (0.02)
By mother's wage	()			
Above median	-0.125**(0.06)	-0.071*(0.04)	-0.055(0.04)	-0.044(0.03)
Below median	-0.050(0.04)	-0.018(0.03)	-0.021(0.03)	-0.020(0.02)
By household income (other than	· · ·	( )		···=·(··•=)
Above median	-0.159**(0.08)	-0.104**(0.06)	-0.069(0.05)	-0.057(0.04)
Below median	-0.015(0.02)	0.014(0.02)	-0.007(0.02)	-0.007(0.01)
Standard errors are in the parenth				

Standard errors are in the parentheses. \*\* Significant at 5 per cent level. \* Significant at 10 per cent level.

## A.2 ESTIMATES USING THE SUB-SAMPLE OF MOTHERS WITH PRE-SCHOOL CHILDREN ONLY

The following tables present the results using the sub-sample of mothers who

only have pre-school children and no school-aged children.

Table A.2.1 Simulated maximum likelihood estimates--parameters of the utility function Alternative sample: Partnered mothers with at least one pre-school child and no school-aged children, pooled estimates (2005-2007)

Variables		
$y^2 (A_{11})$	-0.278**[-2.40]	
$l^2 (A_{22})$	-1.714**[-3.91]	
$c_{\rm m}^2 (A_{33})$	0.069[0.54]	
$yl(A_{12})$	-0.066[-0.45]	
$yc_m(A_{13})$	-0.120[-1.09]	
$lc_m(A_{23})$	-0.525**[-3.81]	
$b_1$	6.186**[8.38]	
b's	$b_2$	$b_3$
Constant	-0.761[-0.41]	4.995**[2.02]
Age of the mother	0.412**[2.03]	0.283*[1.70]
The mother speaks a language other than English	-0.814*[-1.75]	-0.064[-0.20]
The mother is Aboriginal or Torres Strait Islander	-0.895[-0.87]	2.854**[2.43]
The mother was educated in Australia but was not born in	0.113[0.29]	
Australia		
The mother was educated and born outside of Australia	0.055[0.10]	
Age of the youngest child	0.451**[4.07]	0.068[0.29]
No. of children aged 0 to 4	0.837**[3.67]	0.399[1.47]
No. of children aged 5 to 12	0 0405 0 571	0.0445.0.001
No. of children aged 13 to 15	-0.213[-0.57] 0.830[1.16]	-0.314[-0.86]
Presence of female adult (besides mother) in household Dummy variables for highest level of education received:	0.030[1.10]	0.724[1.25]
Father received higher education	-0.306[-0.77]	-0.132[-0.53]
Father received vocational education	-0.090[-0.26]	-0.128[-0.45]
Father did not finish year 12	-0.011[-0.03]	-0.128[-0.48]
Father has Year 12 education	]	
The mother and the father were both educated in Australia but		0.061[0.32]
neither was born in Australia		
The mother and the father were both born and educated outside		-0.686**[-2.42]
of Australia		
Presence of children older than 12 in household		0.015[0.10]
Mean age of pre-school children		-0.279[-1.15]
% of child care staff with teaching experience (state average)		-0.042*[-1.64]
% of child care staff with teaching qualification (state average)		-0.007[-0.25]
Variance of the unobserved preference for leisure $(\sigma_{p_2}^2)$	0.012[0.06]	0.118**[2.03]
Covariance of unobserved preference for leisure and unobserved heterogeneity in wage ( $\sigma_{wp}$ )	0.041[0.63]	0.132**[4.05]

Table A.2.1 Simulated maximum likelihood estimates--parameters of the utility function Alternative sample: Partnered mothers with at least one pre-school child and no school-aged children, pooled estimates (2005-2007) (continued)

	/
Fixed benefit equation	
Constant	1.424**[5.55]
Age of the mother	-0.266**[-4.10]
The mother speaks a language other than English	0.193[1.46]
The mother is Aboriginal or Torres Strait Islander	-0.477**[-2.20]
The mother was educated in Australia but was not born in	0.104[1.08]
Australia	
The mother was educated and born outside of Australia	0.279**[2.17]
Age of the youngest child	-0.084**[-3.06]
No. of children aged 0 to 4	0.021[0.37]
No. of children aged 5 to 12	
No. of children aged 13 to 15	0.404**[2.63]
Presence of female adult (besides mother) in household	-0.242[1.53]
Dummy variables for highest level of education received:	
	0.025[-0.25]
Father received vocational education	-0.058[-0.65]
Father did not finish year 12	0.157[1.42]
Dummy, wave 6 (2006)	0.030[0.51]
Dummy, wave 7 (2007)	0.051[0.86]
Likelihood	-1,979.49
Observations	1,159

*t*-values are in the brackets. \* Significant at 10 per cent level. \*\* Significant at 5 per cent level.

#### Table A.2.2 Simulated maximum likelihood estimates- wage equation

Alternative sample: Partnered mothers with at least one pre-school child and no school-aged children, pooled estimates (2005-2007)

Variables	Mothers of the pre-school children
Constant	2.405**[6.19]
Age of the mother	0.186[0.79]
Age-squared of the mother	0.002[0.06]
Dummy variables for highest level of education received:	
Mother received higher education	0.429**[10.67]
Mother received vocational education	0.155**[3.68]
Mother did not finish year 12	-0.088[-1.58]
Mother has Year 12 education	
The mother speaks a language other than English	-0.093[-1.61]
The mother is Aboriginal or Torres Strait Islander	-0.084[-0.46]
The mother was not with both parents at the age of 14	-0.103**[-2.38]
Sydney	
Balance of NSW	-0.052[-0.98]
Melbourne	-0.123**[-2.66]
Balance of VIC	-0.059[-0.98]
Brisbane	-0.093*[-1.79]
Balance of QLD	-0.147**[-2.53]
Adelaide	-0.142**[-2.06]
Balance of SA	-0.144[-1.21]
Perth	-0.198**[-2.58]
Balance of WA	-0.361**[-2.88]
Tasmania	-0.162[-0.88]
Northern Territory	-0.167[-0.76]
ACT	-0.151**[-2.11]
The mother was educated in Australia but was not born in	0.023[0.54]
Australia	
The mother was educated and born outside of Australia	-0.009[-0.15]
Variance of the unobservables in the wage equation ( $\sigma_w^2$ )	0.150**[45.85]

*t*-values are in the brackets. \* Significant at 10 per cent level. \*\* Significant at 5 per cent level.

## Table A.2.3 Elasticities Alternative sample: Partnered mothers with at least one pre-school child and no school-aged children, pooled estimates (2005-2007)

With respect to	Labour supply elasticity		espect to Labour supply elasticity Child care demand elastic		and elasticity
	Hours	employment	Hours of formal care	Use of formal care	
Gross child care price	-0.107** (0.03)	-0.072** (0.02)	-0.284** (0.07)	-0.159** (0.03)	
Net child care price	-0.081** (0.03)	-0.054** (0.02)	-0.223** (0.03)	-0.126** (0.02)	
Wage	0.432** (0.11)	0.278** (0.07)	0.304** (0.06)	0.189** (0.04)	
Household Income (other than mother's earnings)	-0.029 (0.05)	0.002 (0.03)	-0.012 (0.04)	0.001 (0.03)	

Standard errors are in the parentheses. \*\* Significant at 5 per cent level. \* Significant at 10 per cent level.

### Table A.2.4 Elasticities for selected sub-samples

Alternative sample: Partnered mothers with at least one pre-school child and no school-aged children, pooled estimates (2005-2007)

With respect to	Labour supply elasticity		Child care demand elasticity	
	Hours	employment	Hours of formal care	Use of formal care
Gross child care price of pre-sch	ool children			
By mother's education				
With tertiary education	-0.094** (0.03)	-0.063** (0.02)	-0.271** (0.06)	-0.152** (0.03)
Without tertiary education	-0.131**(0.04)	-0.088**(0.03)	-0.310**(0.08)	-0.171**(0.04)
By father's education				
With tertiary education	-0.095**(0.03)	-0.062** (0.02)	-0.271** (0.06)	-0.151** (0.03)
Without tertiary education	-0.135** (0.05)	-0.093** (0.03)	-0.314** (0.07)	-0.177** (0.04)
By number of children				
One pre-school child	-0.077** (0.02)	-0.052** (0.01)	-0.211**(0.05)	-0.122**(0.02)
Multiple pre-school children	-0.147** (0.05)	-0.097** (0.03)	-0.382**(0.10)	-0.208**(0.04)
By mother's wage	( )	( )	, , , , , , , , , , , , , , , , , , ,	( )
Above median	-0.081**(0.03)	-0.053**(0.02)	-0.255**(0.06)	-0.142**(0.03)
Below median	-0.133**(0.04)	-0.090**(0.03)	-0.314**(0.07)	-0.175**(0.04)
By household income (other than		()		
mother's earnings)				
Above median	-0.079**(0.03)	-0.051**(0.02)	-0.223**(0.06)	-0.129**(0.03)
Below median	-0.135**(0.04)	-0.092**(0.03)	-0.345**(0.08)	-0.188**(0.04)
Net child care price	()	(0.00)		()
By mother's education				
With tertiary education	-0.076** (0.02)	-0.051** (0.01)	-0.223** (0.06)	-0.126** (0.03)
Without tertiary education	-0.091**(0.03)	-0.061**(0.02)	-0.224**(0.06)	-0.124**(0.03)
By father's education	0.001 (0.00)	0.001 (0.02)	0.221 (0.00)	0.121 (0.00)
With tertiary education	-0.075** (0.02)	-0.049** (0.01)	-0.221** (0.06)	-0.124** (0.03)
Without tertiary education	-0.095** (0.03)	-0.066** (0.02)	-0.228** (0.06)	-0.130** (0.03)
By number of children	0.000 (0.00)	0.000 (0.02)	0.220 (0.00)	0.100 (0.00)
One pre-school child	-0.060** (0.02)	-0.040** (0.01)	-0.167**(0.02)	-0.097**(0.01)
Multiple pre-school children	-0.110**(0.04)	-0.073** (0.02)	-0.299**(0.09)	-0.164**(0.04)
By mother's wage	-0.110 (0.0+)	-0.073 (0.02)	-0.233 (0.03)	-0.10+ (0.0+)
Above median	-0.068**(0.02)	-0.045**(0.01)	-0.216**(0.06)	-0.121**(0.03)
Below median	-0.095**(0.03)	-0.064**(0.02)	-0.231**(0.06)	-0.130**(0.03)
By household income (other than	-0.095 (0.03)	-0.004 (0.02)	-0.231 (0.00)	-0.130 (0.03)
mother's earnings)				
Above median	-0.071**(0.02)	-0.046**(0.01)	-0.203**(0.06)	-0.117**(0.03)
Below median	-0.092**(0.03)	-0.063**(0.02)	-0.244**(0.06)	-0.134**(0.03)
	-0.092 (0.03)	-0.063 (0.02)	-0.244 (0.06)	-0.134 (0.03)
Wage			1	
By mother's education	0 407** (0 44)	0 004** (0 07)	0.000** (0.07)	0.007** (0.04)
With tertiary education	0.437** (0.11)	0.281** (0.07)	0.322** (0.07)	0.207** (0.04)
Without tertiary education	0.421**(0.11)	0.274**(0.07)	0.270**(0.06)	0.167**(0.03)
By father's education	0 10 1 ** (0 0 0 )			0.400***(0.0.4)
With tertiary education	0.401** (0.09)	0.253** (0.06)	0.293**(0.06)	0.128**(0.04)
Without tertiary education	0.502** (0.13)	0.336** (0.09)	0.330** (0.07)	0.207** (0.04)
By number of children				
One pre-school child	0.440** (0.10)	0.285** (0.07)	0.342**(0.07)	0.223**(0.04)
Multiple pre-school children	0.420**(0.11)	0.269**(0.08)	0.253** (0.05)	0.144** (0.03)

## Table A.2.4 Elasticities for selected sub-samples

With respect to	Labour supply elasticity		Child care demand elasticity	
	Hours	employment	Hours of formal care	Use of formal care
Wage				
Above median	0.412**(0.10)	0.258**(0.07)	0.308**(0.06)	0.189**(0.04)
Below median	0.451**(0.11)	0.298**(0.08)	0.300**(0.07)	0.189**(0.04)
By household income (other than				
mother's earnings)				
Above median	0.352**(0.09)	0.221**(0.06)	0.255**(0.05)	0.158**(0.03)
Below median	0.511**(0.13)	0.336**(0.09)	0.353**(0.08)	0.221**(0.04)
Income				
By mother's education				
With tertiary education	-0.051 (0.05)	-0.014 (0.04)	0.002 (0.04)	-0.005 (0.03)
Without tertiary education	0.013 (0.04)	0.034(0.03)	0.031 (0.04)	0.012(0.03)
By father's education				
With tertiary education	-0.055 (0.06)	-0.021 (0.04)	-0.003 (0.04)	-0.011 (0.03)
Without tertiary education	0.032(0.03)	0.055 (0.03)	0.045 (0.03)	-0.028 (0.02)
By number of children				
One pre-school child	-0.043(0.05)	-0.003(0.04)	0.000(0.04)	-0.003(0.03)
Multiple pre-school children	-0.010(0.04)	0.010(0.03)	0.028(0.04)	0.006(0.02)
By mother's wage				
Above median	-0.075(0.06)	-0.036(0.04)	-0.013(0.04)	-0.017(0.03)
Below median	0.017(0.04)	0.040(0.03)	0.037(0.036)	0.018(0.03)
By household income (other than				
mother's earnings)				
Above median	-0.069(0.07)	-0.040(0.05)	0.003(0.05)	-0.010(0.04)
Below median	0.012(0.03)	0.045**(0.02)	0.021(0.03)	0.012(0.02)

Alternative sample: Partnered mothers with at least one pre-school child and no school-aged children, pooled estimates (2005-2007) (continued)

Standard errors are in the parentheses. \*\* Significant at 5 per cent level. \* Significant at 10 per cent level.